

## Message Text

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ACTION IO-14

INFO OCT-01 CIAE-00 CU-04 INR-07 NSAE-00 AID-05 USIA-06  
AF-10 ARA-10 EA-10 EUR-12 NEA-10 ISO-00 OIC-02  
SS-15 SP-02 NSC-05 L-03 IOE-00 H-01 DHA-05 /122 W  
-----067870 211923Z /42

P R 211820Z OCT 77  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC PRIORITY 0689  
INFO AMEMBASSY BELGRADE  
AMEMBASSY BUCHAREST  
AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 01 OF 02 PARIS 30954

NESCO

E.O. 11652: GDS  
TAGS: UNESCO, PORG, AORG  
SUBJECT: UNESCO: PROGRAMS TO IMPLEMENT HELSINKI FINAL  
ACT IN UNESCO CONTEXT

REF: PARIS 29545

1. ADG FOR EXTERNAL RELATIONS (NAJMAN) CONVENED (ON SHORT NOTICE) OCTOBER 20 MEETING OF EUROPEAN REGION PERM DELS TO DISCUSS PROCEDURE FOR HANDLING NEW UNESCO PROJECT PROPOSALS WHICH MAY EMERGE AS FOLLOW-UP TO OUTCOME OF BELGRADE MEETING.
  2. NAJMAN URGED REPRESENTATIVES OF STATES WHICH HAD SIGNED HELSINKI FINAL ACT TO SUBMIT NEW PROJECT PROPOSALS WHICH MUST BE AGREED TO UNANIMOUSLY BY NOV. 28. UNDER SECRETARIAT'S TIMETABLE FOR PREPARATION OF 20 C/5 (1979-80 BIENNIAL PROGRAM WHICH WILL BE PRESENTED FOR ADOPTION AT THE 20TH GC IN THE FALL OF 1978) ALL DRAFT PROJECTS MUST BE SUBMITTED TO SECRE-
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TARIAT BY NOVEMBER 28. THOSE WILL BE REVIEWED BY RELEVANT SECTORS AS APPROPRIATE TO PRIORITY "OBJECTIVES" AND TURNED OVER TO THE DG ON DECEMBER 14 FOR HIS REVIEW. THEN MATERIALS GO TO PRINTER, WITH A FINISHED DRAFT 20 C/5 READY FOR DISTRIBUTION TO EXBD MEMBERS AND MEMBER STATES BY MARCH 15.

3. NAJMAN REITERATED THAT THE DG BELIEVED IT VERY IMPORTANT THAT RESULTS OF BELGRADE MEETING, WHICH MAY BE LINKED TO UNESCO'S SPHERE OF COMPETENCE, BE REFLECTED IN UNESCO'S DRAFT PROGRAM. HE ALLOWED THAT NOV. 28 DEADLINE FOR NEW PROJECTS MIGHT CAUSE SOME DIFFICULTIES SINCE WORK AT BELGRADE, MOST RELEVANT TO UNESCO'S INTERESTS, WILL NOT BEGIN UNTIL 7TH AND 8TH WEEKS (14-25 NOVEMBER).

4. NAJMAN SUGGESTED 2 ALTERNATIVE PROCEDURES WHICH HE SAID MIGHT HELP MEMBER STATES MEET NOV. 28 "DEADLINE": (1) THAT CONSULTATIONS AMONG CONCERNED PERM DELS BE HELD IN PARIS TO DECIDE ON PROJECTS (BY CONSENSUS) FOR IMPLEMENTING FINAL ACT IN UNESCO CONTEXT, (2) THAT A MEMBER OF THE SECRETARIAT MIGHT CONSULT WITH CSCE PARTICIPANTS IN BELGRADE, AND A CONSENSUS REACHED THERE ON PROJECTS APPROPRIATE FOR IMPLEMENTATION OF HELSINKI FINAL ACT DURING 1979-80 BIENNium.

5. ITALY'S AMBASSADOR CARDUCCI CHALLENGED BOTH PROPOSALS. HE REMARKED THAT ONLY DELEGATIONS ACCREDITED TO UNESCO SHOULD MAKE DECISIONS ABOUT PROJECTS WHICH FALL WITHIN ITS COMPETENCE. GUIDING PRINCIPLES FOR FORMULATION OF PROJECTS APPROPRIATE TO UNESCO, HOWEVER, CONFIDENTIAL

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MUST COME FROM OUTCOME OF DISCUSSIONS IN BELGRADE. THEREFORE, DECISIONS ON NEW PROJECTS FOR IMPLEMENTING RESULTS OF BELGRADE MEETING CANNOT BE FORMULATED BEFORE FINAL OUTCOME IS KNOWN. CONSEQUENTLY, THE DG SHOULD EXTEND HIS NOV. 28 DEADLINE FOR RECEIVING CSCE LINKED PROJECTS, POSSIBLY UNTIL THE 104 (SPRING 1978) EXBD.

6. NAJMAN RESPONDED THAT AN EXTENSION OF DUE DATE UNTIL THE 104TH BOARD WOULD BE UNACCEPTABLE TO THE DG FOR TECHNICAL REASONS, AND CITED PARTICULARLY BUDGETARY PROBLEMS INVOLVED IN ADDING NEW PROJECTS AFTER DRAFT 20 C/5 HAS ALREADY BEEN PREPARED. HE SAID THAT IT MIGHT BE POSSIBLE, HOWEVER, TO EXTEND DEADLINE TO DECEMBER 14, ALTHOUGH EXTENSION BEYOND THAT TIME WOULD CAUSE TOO MANY PROBLEMS. HOWEVER, SINCE IT OBVIOUS TO HIM THAT DECISION ON "PROCEDURE" FOR HANDLING NEW PROJECTS RELATED TO CSCE CLEARLY COULD NOT BE MADE AT THIS MEETING, HE WOULD RAISE QUESTION OF A (LIMITED) TIME EXTENSION WITH DG, AND CONVENE PERM REPS AGAIN ON NOVEMBER 9 TO SETTLE THE MATTER. IN MEANTIME PERM REPS OF STATES WHICH SIGNED FINAL ACT SHOULD GET

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C O N F I D E N T I A L SECTION 02 OF 02 PARIS 30954

NESCO

TOGETHER AND DECIDE WHAT TO DO ABOUT FORMULATION  
OF NEW CSCE LINKED PROJECTS.

7. FTI: WHILE FEW PERM REPS SPOKE DURING MEETING,  
INTERVENTION BY USSR'S KANAEV WAS PARTICULARLY  
INTERESTING. KANAEV, WHO SAID HE WAS SPEAKING "ON  
BEHALF OF THE SOCIALIST COUNTRIES," URGED THAT  
NATCOM'S "SPEED THEIR REPLIES" TO SECRETARIAT'S  
MAY 2 (1977) REQUEST FOR NEW PROGRAM PROPOSALS. EVEN  
THOSE PERTAINING TO IMPLEMENTING  
HELSINKI FINAL ACT SHOULD BE RECEIVED BY NOVEMBER 1,  
SO THAT CONSENSUS AGREEMENT COULD BE REACHED BY  
THE NOVEMBER 28 DEADLINE. THESE DELIBERATIONS,  
KANAEV SAID, WOULD "TAKE INTO ACCOUNT" THE WORK AT  
BELGRADE DURING THE 7TH AND 8TH WEEKS.

8. ALTHOUGH THIS PROPOSAL WAS CLEARLY UNACCEPTABLE  
TO MANY PRESENT, ONLY ROMANIAN DEL RESPONDED DIRECTLY.  
SENSE WAS THAT KANAEV DID NOT SPEAK FOR ROMANIA, AND  
THAT ANY CSCE LINKED PROJECTIONS WHICH MIGHT BE UNDER-  
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TAKEN IN UNESCO CONTEXT MUST BE FOUNDED ON GENERAL GUIDING PRINCIPLES AGREED TO AT BELGRADE MEETING.

9. COMMENT: PERM DEL BELIEVES U.S. SHOULD INSIST THAT NO UNESCO PROJECTS LINKED TO CSCE SHOULD BE FORMULATED UNTIL THE FINAL OUTCOME OF BELGRADE MEETING. SINCE MEETING COULD CONTINUE INTO 1978, WE WOULD SUPPORT AMBASSADOR CARDUCCI'S SUGGESTION THAT RELEVANT PROJECTS COULD BE SUBMITTED EVEN AS LATE AS THE 104TH EXECUTIVE BOARD. (FURTHERMORE WE WILL NEED TO BE CONVINCED THAT SUCH PROGRAMS ARE DESIRABLE.) AN ADDENDUM TO 20 C/5 WOULD BE SUFFICIENT TO ACCOMPLISH THIS, AND MIGHT BE EMPLOYED, EVEN THOUGH IT COULD POSE SOME TECHNICAL DIFFICULTIES OR DISCOMFORT FOR THE DG.

10. WE WOULD LIKE TO DRAW ADDRESSEE'S ATTENTION TO FACT THAT AT FIRST EXBD SESSION FOLLOWING COMPLETION OF FINAL ACT, THE DG AND ADG NAJMAN WANTED TO CARVE OUT A SPECIAL ROLE FOR UNESCO IN ITS IMPLEMENTATION. EE'S BASICALLY SUPPORTED THIS CONCEPT, WHILE WEO'S (LED BY US AND FRG) STRONGLY OPPOSED. DECISION WAS FINALLY TAKEN THAT NO UNESCO PROJECTS RELATING TO FINAL ACT WOULD BE INCLUDED IN UNESCO'S PROGRAM WITHOUT THE UNANIMOUS AGREEMENT OF ALL SIGNATORIES OF FINAL ACT. THE DG, IT SHOULD BE POINTED OUT, PREFERRED A LESS "STRINGENT" PROCEDURE. NAJMAN'S FIRM INSISTENCE ON MEETING DG'S NOVEMBER 28 DEADLINE, WOULD AGAIN APPEAR AS ATTEMPT TO INVOLVE UNESCO SUBSTANTIVELY IN CSCE'S WORK.

11. WE ARE LESS CERTAIN WHY SOVIETS MIGHT WANT TO OPEN UP A "SECOND FRONT" WITH RESPECT TO CSCE ISSUES,  
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OR, AS THE ROMANIAN REP PUT IT, A "MINI" BELGRADE MEETING IN PARIS' DURING LENGTHY DEBATE ON STRENGTHENING HUMAN RIGHTS PROCEDURES IN UNESCO DURING 103 EXECUTIVE BOARD (WHICH ENDED ON OCTOBER 7), EE'S (POLAND SPEAKING) INSISTED THAT NO MEASURES ON HUMAN RIGHTS SHOULD BE TAKEN IN UNESCO CONTEXT UNTIL FINAL RESULT OF BELGRADE MEETING, AND RELEVANT WORK ELSEWHERE IN UN SYSTEM, IS COMPLETED (REFTEL, PARA 3). THIS APPROACH DOES NOT SEEM TO TALLY WITH SOVIET POSITION ON SUBMISSION OF NEW PROGRAMS LINKED TO CSCE WHICH WOULD PUT ACTIVITIES AT UNESCO OUT IN FRONT OF CSCE.

12. PERM DEL WOULD WELCOME VIEWS OF DEPARTMENT  
U.S. DEL IN BELGRADE, AND OTHER ADDRESSEES, BUT  
UNLESS INSTRUCTED OTHERWISE, WILL INSIST, REGARDLESS  
OF TIME LAG, THAT FINAL OUTCOME OF CURRENT CSCE  
BE TAKEN AS POINT OF DEPARTURE FOR CONSIDERING ANY  
PROJECTS LINKED TO IMPLEMENTING FINAL ACT IN UNESCO  
CONTEXT.  
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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Disposition Approved on Date:**  
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**Disposition Date:** 22 May 2009  
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